Working with the Shipyard Industry

Process

Control of Hazardous Energy Lockout/Tags-Plus

Protecting Workers When Servicing Machinery, Equipment and Systems
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Disclaimer: This guidance document is intended to provide information about the shipyard-employment standard related to the control of hazardous energy, 29 CFR 1915.89. The Occupational Safety and Health Act requires employers to comply with safety and health standards promulgated by OSHA or by a state with an OSHA-approved state plan. However, this guidance document is not itself a standard or regulation, and it creates no new legal obligations.
Introduction:

Workers in the shipyard industry face unique conditions and complex situations that put them at great risk for injuries and/or fatalities. This risk is especially high during the servicing of machinery, equipment, or systems throughout shipyard employment when there is the potential for inadvertent startup or release of hazardous energy. This includes servicing on vessels and vessel sections, and in landside facilities. The complexity of these types of operations is compounded by the intricacy of the worksite, the large number of workers in the work force, the involvement of multiple employers, and the vast array of machinery, equipment, and systems that workers may be servicing.

This guidance document highlights the harmful effects of hazardous energy and ways to control it, including the lockout/tags-plus requirements outlined in 29 CFR Part 1915.89 – Control of Hazardous Energy. Employers and workers should refer to §1915.89, rather than this document, for detailed information on how to fully comply with the standard’s requirements. OSHA collected the information used in this document primarily from shipyard personnel and reflects actual shipyard experiences. OSHA encourages employers and workers to communicate and share experiences to ensure a safe and healthy work environment for all workers.

Resource Materials:

Additional information is available from the National Institute for Occupational Safety and Health (NIOSH) and the National Shipbuilding Research Program (NSRP) at:
NIOSH: http://www.cdc.gov/niosh/docs/99-110/pdfs/99-110.pdf; and

Guidance for applicability of standards is available in the OSHA Shipyard Employment “Tool Bag” Directive, CPL 02-00-157, dated April 1, 2014. This directive can be found on the OSHA website: www.osha.gov. See also Safety and Health Injury Prevention Sheet on Shipboard Electrical at: https://www.osha.gov/dts/maritime/index.html.
Control of Hazardous Energy in Shipyard Employment

What is hazardous energy?

Hazardous energy is any energy source, including mechanical, pneumatic, hydraulic, electrical, chemical, and thermal energies, that could cause injury to workers. Other forms of hazardous energy include power transmission apparatuses, counterbalances, springs, pressure, and gravity. During the servicing of machinery, equipment, or systems, workers may be seriously injured or killed if employers do not properly control hazardous energy. Injuries may include electrocutions, burns, lacerations, amputations, and fractures of body parts. Approximately 30% of all serious incidents in shipyard employment are a result of failure to control hazardous energy (76 FR 24617, May 2, 2011). Proper lockout/tags-plus practices and procedures safeguard workers from the release of hazardous energy.

What is lockout/tags-plus?

Lockout/tags-plus applications include the use of either a lock, or a tag applied to all energy-isolating devices, plus an additional safety measure (tags-plus) during shipyard servicing operations to protect workers on land and on vessels and vessel sections. Examples of additional safety measures include, but are not limited to: removing an isolating circuit element; blocking a controlling switch; blocking, blanking, or bleeding lines; removing a valve handle or wiring it in place; opening an extra disconnecting device. Finding and rendering safe all potentially hazardous energy sources with the appropriate energy-isolating devices and additional safety measures is essential to the success of an energy control program.

When is lockout/tags-plus not required?

Lockout/tags-plus applications are not required for work performed on electrical equipment connected with a cord and plug, as long as the plug is under the exclusive control of the worker performing the servicing. Another exemption exists for minor servicing activities performed during normal production operations, provided the activity is routine, repetitive, and integral to the use of the equipment. When equipment is unplugged and under the exclusive control of the worker performing the servicing (§1915.89(a)(4)(i)), the risk of the equipment starting up or releasing hazardous energy no longer exists. Alternatively, while the potential still exists for energization or startup of the machinery, equipment, or system, or for the release of hazardous energy, during minor servicing activities, situations exist -- such as making fine adjustments to equipment -- where it is necessary for the power to be on. In addition, lockout/tags-plus does not apply to certain aspects of troubleshooting, such as checking the repair on a piece of production equipment. Although such servicing activities are exempt from the use of lockout/tags-plus applications, employers still must provide workers with an effective means of protection when they perform these activities.
Locks or Tags-plus?
As a general rule, if the machinery, equipment, or system is capable of being locked out, employers must use locks as part of the overall energy-control program. OSHA considers machinery, equipment, or a system that has a hasp or other attachment capable of accepting a lock, or that incorporate a locking mechanism, to be “capable of being locked out.” Other equipment without such locking capability may still be “capable of being locked out,” but only if the employer can perform lockout without the need to dismantle, rebuild, or replace the energy-isolating device, or without permanently altering its energy control capability. Energy-isolating devices that are not able to accept a lock must use a tags-plus system; however, if employers wish to modify or retrofit the equipment to accommodate a locking device, OSHA encourages, but does not require such modifications.

Employers may prefer to implement a tags-plus program instead of lockout for machinery, equipment, or systems that are capable of being locked out. However, this alternative is only acceptable when the employer can demonstrate that the complete tags-plus program will provide workers the equivalent level of safety to that obtained by using a lock.

Example: Machinery, equipment, or system not capable of accepting a lock without retrofitting.

What are the key components of an energy control program?
- General procedures for the use of lockout/tags-plus systems (§1915.89(c))
- Procedures for protecting workers involved in servicing operations (§§1915.89(d) through (m))
- Specifications for locks and tagout hardware (§1915.89(n))
- Worker information and training procedures (§1915.89(o))
- Incident investigation procedures (§1915.89(p))
- Program audit procedures (§1915.89(q))

NOTE: The lockout/tags-plus program must be made available to workers in written form, and appropriate training provided in a manner and language that they can understand.

What is the purpose of an energy-control program?
A comprehensive energy-control program is essential to protect workers in shipyard employment -- due to the complexity of the worksite, the large number of workers involved in the work force, the involvement of multiple employers, and the vast array of machinery, equipment, and systems that workers may be servicing. Although the energy-control program applies to all workers, it is directed primarily at those workers who have the greatest exposure to hazardous energy, which include authorized and affected employees. When the potential exists for the energization or startup of the machinery, equipment, or system, or the release of hazardous energy during the servicing of a piece of machinery, equipment, or system, all sources of energy must be identified, isolated, and rendered inoperative. Therefore, each source of energy must have a lock or tags-plus system applied to it.
Control of Hazardous Energy in Shipyard Employment

Written Energy-Control Program

Employers must develop and follow written programs and procedures to control hazardous energy through the use of lockout/tags-plus applications during the servicing of any machinery, equipment, or system in shipyard employment (§1915.89(b)). The key components outlined on page E5 of this document are essential for an effective program (§§1915.89(b)(1) through (b)(6)). Employers may use the model program found in Appendix A to §1915.89 to help develop their written program.

Facilities must provide appropriate training for each worker involved in servicing machinery, equipment, or systems (§1915.89(o)). The job titles indicating the level of worker involvement in servicing are as follows:

- **Lockout/Tags-plus Coordinator** - A worker designated by the employer to coordinate and oversee all servicing operations during the following scenarios:

  1. On vessels or vessel sections and at landside work areas when workers are performing multiple servicing operations on the same machinery, equipment, or system at the same time, and

  2. On the same vessel or vessel section when workers are servicing multiple machinery, equipment, or systems at the same time.

  The lockout/tags-plus coordinator also maintains the lockout/tags-plus log (§1915.80(b)(15)).

- **Primary Authorized Employee** - A worker designated by the employer with responsibility for the safety of each authorized employee in a group performing servicing on the same machinery, equipment, or system (§1915.89(k)(1)(i)). Specifically, this worker verifies that all potentially hazardous energy sources are found and made safe with a lock or appropriate energy-isolating devices and additional safety measures (§1915.89(k)(1)(ii)), and coordinates each servicing operation with the lockout/tags-plus coordinator, including approval to apply and remove the lockout/tags-plus system (§§1915.89(k)(1)(iii) and (iv)).

- **Authorized Employee** - Any worker involved in the servicing of a machine, equipment, or system under a lockout/tags-plus application (§1915.80(b)(3)).

- **Affected Employee** - Any worker who normally operates or uses the machinery, equipment, or system that is going to be serviced under lockout/tags-plus or who is working in the area where servicing is being performed under lockout/tags-plus (§1915.80(b)(2)).
Control of Hazardous Energy in Shipyard Employment

Isolation and Deenergization

Two initial steps are necessary before any authorized employee can perform servicing. First, all energy sources must be identified and isolated to ensure the machinery, equipment, or system is inoperative (§1915.89(c)(1)). Next, the machinery, equipment, or system must be tested through the appropriate means to verify that deenergization and isolation of all energy sources is in effect (§1915.89(g)(1)). Periodic testing to verify deenergization and isolation of the machinery, equipment, or system must be conducted until servicing is complete or where the possibility of reaccumulation no longer exists (§1915.89(g)(2)). During group servicing operations, verification is to be performed by the primary authorized employee, and each authorized employee be given the option to verify the deenergization and isolation of all energy sources. Individual employee verification must be granted even when verification is performed by the primary authorized employee (§1915.89(g)(3)).

Lock and Tag Application

For each lockout/tags-plus application, locks and tags used must be distinctly identifiable for the purpose of controlling hazardous energy and not used for any other purpose (§1915.89(n)(2)). For example, employers could use the same color lock or tag for all lockout/tags-plus applications (e.g., red locks for lockout applications only). This also would meet the requirements of §1915.89(n)(3)(ii) to standardize each lock and tag in either color, shape, or size. Locks and tags must also be durable and be able to withstand the environmental conditions to which they are exposed for the maximum duration of the expected exposure. Further, locks and tags must be substantial (§1915.89(n)(3)(iii)) and identifiable (§1915.89(n)(3)(iv)). “Substantial” means:

- Each lock must be sturdy enough to prevent removal without the use of excessive force or special tools such as bolt cutters or other metal-cutting tools.
- Each tag and tag attachment must be sturdy enough to prevent inadvertent or accidental removal.
- Each tag attachment must be non-reusable and designed to have the basic safety characteristics equivalent to that of a one-piece nylon cable tie. This attachment must also be able to withstand at least 50 pounds of unlocking strength, have the ability to be attached by hand, and have self-locking, non-releasable capability.

The requirement for lockout/tags-plus hardware to be “identifiable” means that each lock and tag must clearly identify the authorized employee who applied it, such as stamping the authorized employee’s name or identification number on the lock or tag. This action will allow individuals to quickly identify who applied the lock or tag.

Lockout/Tags-plus Coordination

Coordination is critical to servicing machinery, equipment, and systems in shipyard employment. As noted earlier, shipyard workers face numerous difficulties that can complicate servicing operations such as:

- large and complex machinery, equipment, and systems aboard vessels and vessel sections;
- machinery, equipment, and systems that have multiple power sources, isolation points, and types of energy; and
- difficulty identifying all energy sources due to faulty engineering drawings and schematics.
Lockout/Tags-plus Coordination (Cont.)

OSHA requires lockout/tags-plus coordination, including a lockout/tags-plus coordinator and a lockout/tags-plus log, when (1) workers on vessels and in vessel sections are servicing multiple machinery, equipment, or systems at the same time (§1915.89(c)(7)(i)(A)); or (2) workers on vessels, in vessel sections, and at landside facilities are performing multiple servicing operations on the same machinery, equipment, or system at the same time (§1915.89(c)(7)(i)(B)). Under both these scenarios the worker(s) assigned the job title of Lockout/tags-plus Coordinator must oversee and approve the application and removal of each lockout and tags-plus system, as well as verify hazardous-energy isolation prior to any servicing operation.

Employers have the discretion to assign a worker to be the Coordinator as his or her sole duty, or as a collateral duty. Further, employers have flexibility to determine whether one Coordinator for each vessel is adequate, or whether one Coordinator serving multiple vessels is appropriate. This decision depends on the size of the vessel, the number of servicing operations, the number of workers working at the same time, or any other factors that could affect the Coordinator’s workload.

Example Scenarios: Lockout/tags-plus Coordination

**Example 1** – A group of workers is repairing a high-pressure steam line in a location forward of a vessel’s machinery space, while another worker performs additional repairs on the same system in a location two levels below and aft of the vessel’s machinery space. In such a situation, coordination between the separate servicing operations is necessary to avoid harming a worker servicing one part of a system because another worker may restore power to that system without knowledge of the first worker. The presence of a coordinator, who knows the status of each servicing operation, would eliminate the possibility of one worker taking action that would endanger another worker.

**Example 2** – A generator aboard a vessel supplies power to the vessel’s propulsion system and to the lighting system for a particular part of the vessel. If the authorized employee secures the generator to permit servicing of both of these systems, and the worker servicing the propulsion system restores power to the generator for testing or troubleshooting, a worker servicing the lighting system at the same time would be at risk of electrocution. The presence of a coordinator, who oversees removal of the lockout/tags-plus system for the two operations, would eliminate this risk.

Lockout/tags-plus Logs

Employers must develop and maintain lockout/tags-plus logs; however, employers have discretion when selecting the log format. For example, a log may consist of a traditional handwritten log book, or the employer may track lockout/tags-plus applications electronically through a computer software program. Regardless of the format selected, each lockout/tags-plus log must be specific to each vessel, vessel section, or landside work area, and must contain the: location of machinery, equipment, or system identified for servicing; type of machinery, equipment, or system identified for servicing; name of the authorized employee applying the lockout/tags-plus system; date the authorized employee applied the lockout/tags-plus system; name of the authorized employee removing the lockout/tags-plus system; and date the authorized employee removed the lockout/tags-plus system (see §1915.89(c)(7)(iv)).
Control of Hazardous Energy in Shipyard Employment

Group Lockout/Tags-plus

During group lockout/tags-plus applications, when more than one authorized employee services the same machinery, equipment or system at the same time, the employer must assign responsibility to one primary authorized employee for each group of authorized employees performing servicing (§1915.89(k)(1)).

Each authorized employee in the group must either:

- apply a personal lockout/tags-plus system (§1915.89(k)(2)(i)); or

- use an alternative procedure that affords each authorized employee an equivalent level of protection as having each authorized employee apply a personal lockout/tags-plus system (§1915.89(k)(2)(ii)). Such a method may consist of the signing of a group tag (or a group tag equivalent) before they start servicing, and sign off the group tag (or the group tag equivalent) when they finish servicing (§1915.89(k)(2)(ii)(A)). Another acceptable alternative would be for each authorized employee to attach a personal identification device to a group lockout device before they start servicing, and remove the personal identification device when they finish servicing (§1915.89(k)(2)(ii)(B)).

Alternative 1: Group Tag

Alternative 2: Personal Identification
Multi-employer Worksites

At multi-employer worksites, the host employer has overall responsibility for protecting workers from hazardous energy (§1915.89(l)(1)). Despite the overall responsibility of the host employer, contract employers may have more control over the lockout/tags-plus program than the host employer as long as the contract between both employers provides the host and contract workers with protection that is equivalent or greater than the level of protection afforded to them by the standard (Note 1 to paragraph (l) of §1915.89(l)).

Host employers must:

- inform each contract employer about the content of the lockout/tags-plus program and procedures in place;
- instruct each contract employer to follow the lockout/tags-plus program and procedures in place; and
- ensure that the lockout/tags-plus coordinator knows about all servicing operations and communicates with each contract employer who performs servicing or works in an area where servicing is being conducted.

See §1915.89(l)(2).

Contract employers must:

- follow the host employer's lockout/tags-plus program and procedures;
- ensure that the host employer knows about the lockout/tags-plus hazards associated with the contract employer's work and what the contract employer is doing to address these hazards; and
- inform the host employer of any previously unidentified lockout/tags-plus hazards that the contract employer sees at the multi-employer worksite.

See §1915.89(l)(3).

Shift or Personnel Changes

Employers must have procedures in place during servicing operations to protect workers during shift or personnel changes. These procedures must allow for an orderly turnover between each authorized employee and provide continuity of hazardous-energy control during the start and end of each workshift, as well as when personnel changes occur during a workshift (§1915.89(m)).

When work overlaps several workshifts, a group tag would be effective in protecting workers, allowing for each authorized employee involved in servicing to sign in on the group tag or equivalent (e.g., work permit) at the time of arrival to the job and sign out at departure. The primary authorized employee must review and retain the record of the signature, date, and time for signing in and signing out. Group tags or the equivalent could extend beyond a single shift and may consequently be the responsibility of several primary authorized employees.

In multi-shift group lockout/tags-plus servicing operations, each on-coming authorized employee must have an opportunity to verify that the machinery, equipment, or system has been deenergized and isolated. This allows for oncoming workers to be accountable for their own safety, not forced to depend on the actions of another authorized or primary authorized employee from an earlier shift.
Navy Notes
Special notes exist in §1915.89 to address repairs conducted on Navy vessels when the Navy ship’s force maintains control of the vessels’ machinery, equipment, and systems, and performs the procedures for controlling hazardous energy. Below is a summary of these notes:

- When the Navy ship's force maintains control of the machinery, equipment, or systems on a vessel and implements such additional measures that it determines are necessary, the requirements for additional safety measures specified by §§1915.89(c)(4)(ii) and (c)(6)(ii)(B) do not apply. Employers need only comply with the procedures for verification of deenergization and isolation before work commences, as provided in §1915.89(g).

- When the Navy ship's force serves as lockout/tags-plus coordinator and removes the lockout/tags-plus systems or devices, the employer meets the requirements of §1915.89(i) when the employer’s authorized employee informs the lockout/tags-plus coordinator that, as required by §1915.89(i)(1), the authorized employee notified all authorized and affected employees that lockout/tags-plus applications will be removed.

- When the Navy ship's force serves as lockout/tags-plus coordinator and maintains control of the lockout/tags-plus systems or devices during startup and prohibits the employer from starting up the machinery, equipment, or system, the employer is in compliance with the provisions of §1915.89(j) when the employer’s authorized employee informs the lockout/tags-plus coordinator that, as required by §§1915.89(j)(2)(i) and (j)(2)(ii), tools, materials, and non-essential employees have been removed from the work area.

- When the Navy ship's force serves as lockout/tags-plus coordinator and maintains control of the lockout/tags-plus log, the employer meets the requirements of §1915.89(c)(7) when coordination occurs between the ship's force and the employer to ensure that applicable lockout/tags-plus procedures are followed and documented.

- When the Navy ship's force shuts down any machinery, equipment, or system, and relieves, disconnects, restrains, or otherwise renders safe all potentially hazardous energy connected to the machinery, equipment, or system, the employer is in compliance with the requirements of §1915.89(e) when the employer's authorized employee verifies that the machinery, equipment, or system being serviced has been properly shut down, isolated, and deenergized.

- When the Navy ship's force applies the lockout/tags-plus systems or devices, the employer meets the requirements of §1915.89(f) when the employer's authorized employee verifies the application of the lockout/tags-plus systems or devices.

- When the Navy ship's force serves as the lockout/tags-plus coordinator, performs the testing, and maintains control of the lockout/tags-plus systems or devices during testing, the employer is in compliance with the requirements of §1915.89(h) when the employer's authorized employee acknowledges to the lockout/tags-plus coordinator that personnel and tools are clear and machinery, equipment, or systems being serviced are ready for testing and, upon completion of the testing, verifies the reapplication of the lockout/tags-plus systems.

- When the Navy ship's force maintains control of the machinery, equipment, or systems on a vessel and prohibits the employer from applying or removing the lockout/tags-plus system or starting up the machinery, equipment, or systems being serviced, the employer meets the requirements of §§1915.89(k)(1)(iii) and (k)(2) when the employer’s primary authorized employee:
  
  (1) Verifies the safe exposure status of each authorized employee, and signs a group tag (or a group tag equivalent), or performs a comparable action, before servicing begins and after deenergization; and

  (2) Verifies the safe exposure status of each authorized employee, and signs off the group tag (or the group tag equivalent), or performs a comparable action, after servicing is complete and before reenergization.

- For the purposes of §1915.89(l)(3), the U.S. Navy becomes the host employer when it directly contracts work with a vendor and the Navy ship's force maintains control of the lockout/tags-plus systems or devices.
Servicing activities that are exempt from the lockout/tags-plus requirements -- such as machinery, equipment, or systems powered by cord and plug, or minor servicing operations -- may kill or injure workers when there are no safety measures in place. Injuries include caught-by, struck-by or pinned-by injuries caused by equipment or moving parts; amputations; and burns.

System schematics do not always match the machinery, equipment, or systems workers are servicing; this is especially true aboard vessels where an upgrade or previous repair altered the system. Such differences can lead to injuries or fatalities if an energy source is overlooked during the deenergization and application of lockout/tags-plus procedures.

Never service equipment without an effective means of protection. While these activities are exempt from the use of lockout/tags-plus applications, safeguarding techniques are necessary when they (1) prevent employees from placing their hands or body parts into a hazardous machine area, or (2) detect and prevent inadvertent access to a hazard.

Examples of some effective safeguarding techniques include:
- Barrier guards
- Pressure sensing devices (RF, electro-optical, and area scanning)
- Interlock barrier guards
- Safety mats
- Restraint devices

Before starting work, employers must facilitate the testing of the machinery, equipment, or system to ensure it is completely deenergized and rendered inoperative.

Worker testing the wiring on equipment to ensure the equipment is deenergized.
CASE HISTORY #1

On October 16, 2005, a worker onboard a fish-processing vessel was cleaning a vat used to process fish paste. The augers at the bottom of the vat suddenly started up, trapped the worker’s feet and legs, and drew them into the machinery. It took coworkers two hours to free her from the machinery and another half day for a helicopter to arrive and airlift her off the vessel. The helicopter flew the employee to a hospital in Anchorage, Alaska, where her legs were amputated below the knees.

ANALYSIS & PREVENTIVE MEASURES

While the switch providing power to the vat and its augers was off, nobody rendered the equipment inoperative through the use of a lockout or tags-plus application. Additionally, there was no signage (e.g., danger tag) posted to indicate hazardous conditions could arise if the equipment became energized - such as “Do Not Start,” “Do Not Open,” “Do Not Close,” “Do Not Energize,” or “Do Not Operate.” This serious incident was preventable if an effective program was in place and a means of protection applied before starting work.

CASE HISTORY #2

While a worker was attempting to crawl feet-first out of a bin through a hydraulic gate, his body contacted the electronic eye of the machine. This maneuver activated the hydraulic gate, causing it to lower and fracture the worker’s neck, killing him. According to the employer, the gate’s hydraulic valve was in the open position after being shut off earlier that day.

ANALYSIS & PREVENTIVE MEASURES

The employer had no lockout/tags-plus procedures in place, nor did the worker receive training on the hazards associated with the equipment that the employer installed seven months prior. An effective program, with proper training, would have informed the worker that the hydraulic gate needed to be deenergized and made inoperable before placing any part of his body into the machine, thereby preventing this incident.
Occupational Safety & Health Administration
U.S. Department of Labor

Process: Hazardous Energy

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CASE HISTORY #3

On November 15, 2006, three workers were replacing a coupling on a waste-evaporator system on a pump motor located below an evaporator tank. This repair was necessary because of the pump’s inability to remove the build up of water in the tank. The tank, mounted about 11 feet above the ground, was approximately 6 feet wide by 13.5 feet high. The tank had severe metal deterioration that was evident from rust and previous welding repairs. During the repair, the system was running with no lockout or tagout procedures in place, and water continued to fill the tank as they worked. The weight of the water in the tank caused the tank to rupture, rapidly releasing several hundred gallons of water that was about 200 to 300 degrees Fahrenheit. One of the workers received severe burns, requiring hospitalization.

ANALYSIS & PREVENTIVE MEASURES

The evaporator tank needed to be shut down while the repair work was in progress. The tank pump’s inability to remove the build-up of water added stress to its already deteriorated state, leading to the rupture and injury to the worker. Similarly, replacing the deteriorated evaporator tank would require that workers follow appropriate deenergization and isolation procedures. These procedures would involve emptying and shutting down the tank, followed by closing and locking a valve (or closing and tagging the valve, plus installing a blank at the pump) before starting servicing.

CASE HISTORY #4

On June 15, 2009, a maintenance worker was performing a preproduction service check of a machine known as the "Portioner." This machine electronically scans and slices whole fish filets. Inside the machine is a knife blade used for slicing that rotates clockwise on a wheel-type track. When the maintenance worker saw that the conveyor belt was not advancing smoothly and that the conveyor motor was wobbling, he reached into the machine without deenergizing it. The knife blade contacted his left forearm, cutting it. The worker required hospitalization and surgery as a result of his injury.

ANALYSIS & PREVENTIVE MEASURES

The maintenance worker did not receive the training necessary to recognize the hazards of the “Portioner” machine, nor did the employer establish a specific lockout/tags-plus program for the machine. An effective program, with training, would have informed the worker that the machine needed to be deenergized and rendered inoperative before placing any part of his body into the machine.

Example danger/ warning tags, used to indicate that hazardous conditions could arise if equipment becomes energized
Table 1: Scope and Application of Lockout/tags-plus Programs

Servicing task involving potential exposure to hazardous energy

Will the service be performed on a vessel, vessel section or in a landside facility that performs shipyard work? (a)(2)

Is the machinery, equipment, or system cord-and-plug, with the plug exclusively controlled by the servicing employee? (a)(4)(i)

Is the service minor and performed during normal, routine operations? (a)(4)(ii)

Identify and train affected employees (o)(3), authorized employees (o)(4) and lockout/tags-plus coordinators (o)(5)

Establish a written Lockout/tags-plus Program covering procedures, hardware, information and training, incident investigations, program audits (c)-(q)

Establish and implement written procedures to prevent energization or startup or release of hazardous energy during servicing, addressing (d)(1)(i)-(iii) and ensuring continuity during shift or personnel changes, if applicable (m)(1)

To Table 2 Shutdown

Perform servicing

Refer to and follow applicable requirements of 29 CFR Part 1910, including 1910.147 and Subpart O

Apply effective means of protection (e.g., machine-guard, safeguarding device, or practice/procedure) (1915 Subpart H, Tools and Related Equipment)

Conduct machinery, equipment, or system hazard analysis

Perform servicing

Servicing employee unplugs the machinery, equipment or system and controls the plug.

Perform servicing

No

Start/End:

Decision:

Process:

Preparation Step:

Switch Tables:

Will the service be performed on a vessel, vessel section or in a landside facility that performs shipyard work? (a)(2)

No

Yes

Is the service minor and performed during normal, routine operations? (a)(4)(ii)

No

Yes

Is the machinery, equipment, or system cord-and-plug, with the plug exclusively controlled by the servicing employee? (a)(4)(i)

No

Yes

Establish a written Lockout/tags-plus Program covering procedures, hardware, information and training, incident investigations, program audits (c)-(q)

Identify and train affected employees (o)(3), authorized employees (o)(4) and lockout/tags-plus coordinators (o)(5)

Establish and implement written procedures to prevent energization or startup or release of hazardous energy during servicing, addressing (d)(1)(i)-(iii) and ensuring continuity during shift or personnel changes, if applicable (m)(1)

To Table 2 Shutdown
Ensure that the authorized employee has knowledge of the hazards and controls (e)(1)(i)(A) (C)

Notify each affected employee of planned machine or system shutdown and deenergization (e)(1)(ii)

Is the host employer the Navy?

Yes

Navy ship’s force shuts down and isolates the system [Note to (e)]

Contract employer verifies deenergization and isolation [Note to (e)]. Each authorized employee must be given the option to verify deenergization and isolation (g)(3)

No

Perform an orderly shutdown according to the established written procedures (e)(2)-(3)

Render safe all potentially hazardous energy (e)(4)

Verify deenergization of machinery, equipment, or system and isolation of all energy sources prior to servicing (g)(1)

To Table 3
Implementation of a Lockout / Tags-plus Program
Table 3: Implementation of Lockout/Tags-plus Program

1. Only an authorized employee may apply a lockout/tags-plus system (f)(1).
2. Use a tags-plus system with a tag attached directly to the energy-isolating device, clearly indicating that removal is prohibited (f)(3) and one additional safety measure (c)(4)(ii), (c)(6)(ii)(B).
3. Ensure the effectiveness of each energy-isolating device at removing all potentially hazardous energy sources (f)(5).
4. Perform servicing.

Employers may elect to use a tags-plus system, where energy isolation devices can be locked out, provided that (1) the tag is attached at the same location where the lock would have been attached, and (2) an equivalent level of safety to that obtained by using a lock is achieved.
**Table 4: Multi-employer Lockout/Tags-plus Overview**

*Use this table when employees are working for more than one employer, servicing the same machinery, equipment, or system at the same time.*

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**Navy Notes Key**

- Table 2: Shutdown, Verification
- Table 3: Implementation of Lockout/Tags-plus Program
- Table 4: Multi-Employer Work-site
- Table 5: Group Lockout Tags-plus
- Table 6: Removal Testing, Startup

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**From Table 3 Implementation of Lockout/Tags-plus**

**Host Employer?**

- **No**
  - The host employer shall establish and implement safety procedures and responsibilities for contract employers (l)(1)
  - Inform contract employer about content of lockout/tags-plus program and procedures (l)(2)(i)
  - Instruct contract employers to follow the program and procedures (l)(2)(ii)
  - Ensure the lockout/tags-plus coordinator knows about all servicing operations and communicates with each contract employer (l)(2)(iii)

- **Yes**
  - The Navy and contract employer coordinate to ensure applicable procedures are followed and documented [Note to (c)(7)]
  - The Navy maintains control of the machinery, equipment or systems on a vessel
  - The Navy ship’s force applies the lockout/tags-plus systems or devices including the tags-plus one additional safety measures it determines necessary for full employee protection [Notes to (c)(4),(c)(6)]
  - The contractor’s authorized employee verifies deenergization and isolation (g) [Note to (c)(6)]
  - The contractor's authorized employee verifies deenergization and isolation (g) [Note to (c)(6)]

**Will more than one employee service the same system?**

- **No**
  - Go To Table 6 Removal Testing, Startup

- **Yes**
  - Go To Table 5 Group

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**Contract Employer:**

- Follow the host’s lockout/tags-plus program and procedures (l)(3)(i)
- Inform host employer about lockout/tags plus hazards and controls (l)(3)(ii)
- Inform the host employer of previously unidentified hazards that the contractor identifies (l)(3)(iii)

**Is the Navy the host employer?**

- **Yes**
  - Go To Table 3 Implementation of Lockout/Tags-plus

- **No**
  - Go To Table 5 Group
**Table 5: Group Lockout/tags-plus Procedures**

*Use this table when more than one authorized employee services the same machinery, equipment, or system at the same time.*

From Table 3 Implementation of Lockout/Tags-plus

Assign responsibility to a primary authorized employee for each group servicing the same machinery, equipment, or system (k)(1)(i)

(Each authorized employee has the option to verify deenergization and isolation (g)(3)

From Table 4 Multi-Employer

- Is the lockout/tags-plus coordinator Navy ship’s force?
  - Yes
    - The Navy ship’s force applies the lockout/tags-plus systems or devices, including the tags-plus one additional safety measures it determines necessary for full employee protection [Notes to (c)(4),(c)(6),(e)]
  - No
    - Primary authorized employee (1) verifies the safe exposure status of each authorized employee and (2) signs a group tag or equivalent [Note to (k)(2)]

- Primary authorized employee obtains approval from lockout/tags-plus coordinator to apply a lockout or tags-plus system. (k)(1)(iii)

- Will each authorized employee apply a personal lockout/tags-plus system? (k)(2)(i)
  - Yes**
    - Can energy isolation devices be locked out?
      - Yes
        - Each authorized employee attaches a personal identification device to a group lockout device (k)(2)(ii)(A)
      - No
        - Each authorized employee signs a group tag (or group tag equivalent) (k)(2)(ii)(B)
  - No
    - Each authorized employee is given the option to verify deenergization and isolation (g)(3)

- Is there a change of shift or personnel change?
  - Yes
    - Establish and implement provisions for orderly transfer of lockout/tags-plus systems between authorized employees at the start and end of workshifts or during personnel changes (m)(2)
  - No
    - Perform servicing

- Primary authorized employee verifies deenergization and isolation (g)(1) and continues verification (g)(2)

- Primary authorized employee obtains approval from lockout/tags-plus coordinator to remove a lockout or tags-plus system. (k)(1)(iii)

- Each authorized employee signs off the group tag or removes the personal identification device to a group lockout device (k)(2)(ii)(B)

- To Table 6 Removal, Testing, Startup

**Employers may elect to use a tags-plus system, where energy isolation devices can be locked out, provided that (1) the tag is attached at the same location where the lock would have been attached, and (2) an equivalent level of safety to that obtained by using a lock is achieved.
Table 6: Procedure for Removal, Testing, Startup

From Table 3 Implementation of Lockout /Tags-plus

Clear tools and materials and remove nonessential employees from the work area (h)(1)-(2), (i)(1), (j)(2);
Inspect to verify that components are operationally intact (i)(1)

Notify all other authorized and affected employees that the lockout/tags-plus system will be removed (i)(1)

Is the authorized employee who applied the lock or tags-plus system available to remove it?

Yes

Is the Navy the Lockout /Tags plus Coordinator?

Yes

Authorized employee notifies the Navy coordinator that the work area is clear of personnel and tools and the system is ready for servicing [Note to (h), (i), (j)]

No

The employee who applied each lock or tags-plus system removes it (i)(2)

No

Inform the Navy coordinator that tools and non-essential employees have been cleared from the work area

Is removal temporary?

Yes

The Navy ship’s force performs the testing

When complete, the authorized employee verifies reapplication of the lockout/tags-plus system [Note to (h)]

When testing is complete, return to Table 2 for shutdown and isolation (h)(5)

No

Start up the machinery according to established procedures (i)(2)(iii)

Verifies that the authorized employee who applied the lockout/tags-plus system is not onsite. Make reasonable efforts to contact the authorized employee and inform him/her that the lock or tags-plus system will be removed (i)(3)(i)-(ii)

Direct another authorized employee to remove the lockout/tags-plus system (i)(3)

Ensure the original authorized employee has knowledge of the removal before the original employee resumes work on affected machinery, equipment, or systems (i)(3)(iii)

Is the authorized employee who applied the lock or tags-plus system available to remove it?

Yes

The authorized employee restarts the machinery, equipment, or system (h)(4)

Perform testing (h)(4)

Is removal temporary?

No

From Table 5 Group Lockout/ Tags-plus
Make a list and check it twice. Your life depends on it!

Identify and deenergize all energy sources:
- Disconnect or shut down machinery, equipment, or systems
- Deenergize electrical circuits
- Block fluid (gas or liquid) flow in hydraulic or pneumatic systems
- Block machine parts from movement

Block or dissipate all stored or potential energy:
- Discharge capacitors
- Release or block springs that are under compression or tension
- Vent fluids from pressure vessels, tanks, or accumulators, but never vent toxic, flammable, or explosive substances directly into the atmosphere

Apply lockout or tags-plus systems to all energy sources, including electrical breaker panels, control valves, etc.

Test to verify the deenergization of the machinery, equipment, or system, and the isolation of all energy sources.

Before Startup . . .

Notify other authorized and affected employees that the lockout/tags-plus systems will be removed.

Remove all nonessential items and ensure that the machinery, equipment, or system components are operationally intact.

Ensure that all employees in the work area are clear of danger points or safely removed before re-energizing the machinery, equipment, or system.

Inspect repair work before removing lockout or tags-plus systems and activating the machinery, equipment, or system.

Only remove your assigned lockout or tags-plus application.
Establishing an Injury and Illness Prevention Program

The key to a safe and healthful work environment is a comprehensive injury and illness prevention program. Injury and illness prevention programs are systems that can substantially reduce the number and severity of workplace injuries and illnesses, while reducing costs to employers. Thousands of employers across the United States already manage safety using illness and injury prevention programs, and OSHA believes that all employers can and should do the same. Thirty-four states have requirements or voluntary guidelines for workplace injury and illness prevention programs. Most successful injury and illness prevention programs are based on a common set of key elements. These elements include management leadership, worker participation, hazard identification, hazard prevention and control, education and training, and program evaluation and improvement. Visit OSHA’s Illness and Injury Prevention Program webpage at: www.osha.gov/dsg/topics/safetyhealth for more information.

How Can OSHA Help?

OSHA has compliance assistance specialists throughout the nation who can provide information to employers and workers about OSHA standards, short educational programs on specific hazards or OSHA rights and responsibilities, and information on additional compliance assistance resources. Contact your local OSHA office for more information.

OSHA's On-Site Consultation Program offers free and confidential advice for small businesses with fewer than 250 employees at a site (and no more than 500 employees nationwide) to help identify and correct hazards at your worksite. On-site consultation services are separate from enforcement and do not result in penalties or citations. To locate the OSHA Consultation office nearest you, visit OSHA's website or call 1-800-321-OSHA (6742).

OSHA's Cooperative Programs: OSHA offers cooperative programs under which businesses, labor groups and other organizations can work cooperatively with OSHA. To find out more about these programs, visit www.osha.gov/desp/compliance_assistance/index_programs.html.

Worker Rights

Workers have the right to:

- Working conditions that do not pose a risk of serious harm.
- Receive information and training (in a language and vocabulary they can understand) about workplace hazards, methods to prevent them, and the OSHA standards that apply to their workplace.
- Review records of work-related injuries and illnesses.
- Get copies of test results that find and measure hazards.
- File a complaint asking OSHA to inspect their workplace if they believe there is a serious hazard or that their employer is not following OSHA’s rules. OSHA will keep all identities confidential.
- Exercise their rights under the law without retaliation.

For more information, see OSHA's webpage for workers.
Contact OSHA

For questions or to get information or advice, to report an emergency, to report a fatality or catastrophe, to order publications, to file a confidential complaint, or to request OSHA's free on site consultation service, contact your nearest OSHA office, visit www.osha.gov, or call OSHA at 1-800-321-OSHA (6742), TTY 1-877-889-5627.

Many states operate their own occupational safety and health programs approved by OSHA. States enforce similar standards that may have different or additional requirements. A list of state plans is available at: www.osha.gov/dcsp/osp.