

DIRECTIVE NUMBER: 2003-1 (ADM 08-00) EFFECTIVE DATE: March 20, 2003

SUBJECT: OSHA Directives Tools-FAQ

ABSTRACT

Purpose:	This Notice introduces a writing and formatting tool for OSHA staff who write Directives. It will be posted and maintained on the OSHA Intranet, 'Directives Tools' web page, and is intended to aid Directives writers through the drafting and clearing processes.
Scope:	OSHA-wide
References:	OSHA Instruction ADM 8-0.2, OSHA Policy Issuances; OSHA Instruction ADM 8-0.3, OSHA Directives System; OSHA Instruction ADM 8-0.4, Non- Policy Issuances; OSHA Instruction ADM 1-0.20, OSHA Internet and Intranet Policies and Guidelines.
Cancellations:	None
Expiration Date:	This Notice will expire on March 31, 2004 or upon posting the Directives Tools- FAQ on the OSHA Intranet, 'Directives Tools' web page, whichever occurs first.
State Plan Impact:	This Notice does not describe a Federal Program Change
Action Offices:	National, Regional, and Area Offices.
Originating Office:	Office of Management Systems and Organization
Contact:	Office of Management Systems and Organization 200 Constitution Avenue NW, N4624 Washington, DC 20210 Phone: 202-693-2002
Ry and Under the Aut	pority of

By and Under the Authority of David Zeigler Director, Administrative Programs

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Executive Summary

The OSHA Directives Tools-FAQ is a comprehensive list of questions directive writers frequently ask during the process of drafting and clearing a directive. The Notice introduces a tool that provides detailed answers and step by step guidance for creating OSHA Directives. This tool will be maintained on the OSHA Intranet, 'Directives Tools' web page.

Significant Changes

This Notice provides a new tool for Directives writers. It will be posted on the OSHA Intranet, 'Directives Tools' web page, and the Office of Management Systems and Organization (OMSO) will keep the materials updated. Amending Notices will be issued only when substantive changes are introduced.

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I <u>Purpose</u>

This Notice introduces a writing and formatting tool for OSHA staff who write Directives. It will be posted and maintained on the OSHA Intranet, 'Directives Tools' web page, and is intended to aid Directives writers through the drafting and clearing processes.

II <u>Scope</u>

This Notice applies OSHA-wide.

III <u>Cancellations</u>

None.

IV <u>References</u>

OSHA Instruction ADM 8-0.2, OSHA Policy Issuances, December 11, 2000; OSHA Instruction ADM 8-0.3, OSHA Directives System, December 11, 2000; OSHA Instruction ADM 8-0.4, Non-Policy Issuances, December 11, 2000; OSHA Instruction ADM 1-0.20, OSHA Internet and Intranet Policies and Guidelines.

V Expiration Date

This Notice will expire March 31, 2004 or upon posting the OSHA Directives Tools-FAQ on the OSHA Intranet, 'Directives Tools' web page, whichever occurs first.

VI Actions Information

- A <u>Responsible Office.</u> Office of Managements Systems and Organization (OMSO).
- B <u>Action Offices</u>. National, Regional, and Area Offices.
- C <u>Information Offices</u>. State Designees, Consultation Project Managers.

VII Action Required

OSHA managers and supervisors should advise staff members who draft and clear Directives of this tool's availability.

VIII State Plan Impact

This Notice does not describe a Federal Program Change requiring state adoption or response, but states are encouraged to consider its implications for their operations.

IX Significant Changes

This Notice provides a new tool for Directives writers. It will be posted on the OSHA Intranet, 'Directives Tools' web page.

X <u>Periodic Updates</u>

OMSO will keep the materials updated on the 'Directives Tools' web page. Amending Notices will be issued only when substantive changes are introduced.

XI <u>Final Authority</u>

This Notice introduces a tool that is an ancillary document to the package of administrative Directives concerning Agency policy and procedure pronouncements, non-policy issuances, letters of interpretation, and web publication (ADM 8-0.2, ADM 8-0.3, ADM 8-0.4, and ADM 1-0.20, respectively). This tool does not update or supersede these Directives; they represent the final authority for questions and discrepancies between their contents and the current document.

OSHA Directives Tools-FAQ

Writing and Clearing Directives: Frequently Asked Questions

- 1. <u>Why do I need a Directive?</u>
- 2. What is the difference between an OSHA Directive and an OSHA Non-Policy Issuance?
- 3. <u>Are there different kinds of Directives?</u> What is the difference between an OSHA Instruction, Notice, and Direction? What type of Directive do I need to publish?
- 4. <u>Which software do I need to use for creating a Directive?</u> Is the font face specified?
- 5. <u>When can I publish a Directive as a manual?</u>
- 6. <u>What are the mandatory sections of the Directive?</u>
- 7. <u>What is a masthead?</u>
- 8. <u>What do I include in the Abstract?</u>
- 9. <u>Are there templates I can use?</u>
- 10. <u>How do I download a template for a Directive/clearance form?</u>
- 11. What are the mandatory paragraphs in the body of the Directive?
- 12. If a standard paragraph is addressed in the Abstract, do I still need to include it in the body of the Directive?
- 13. <u>Is there a rule for outline/numbering the paragraphs?</u>
- 14. <u>Is there a rule for numbering pages?</u>
- 15. <u>Where do I insert figures and graphics?</u>
- 16. <u>How do I create a table of contents?</u>
- 17. <u>How do I create an index?</u>
- 18. <u>How do I number the Directives?</u>
- 19. <u>What is the clearance/approval process?</u>
- 20. <u>How long is the process? Can I accelerate it?</u>
- 21. <u>Who are the mandatory clearance officials?</u>
- 22. <u>Which form do I need for clearance?</u> How do I download it?
- 23. Do I have to do an OSHA 201/OSHA 202 whenever I ask anyone to comment on a draft?
- 24. What do I do when the clearance officials do not return the clearance sheet?
- 25. <u>Who has the authority to review the drafts and sign approval?</u>
- 26. <u>How do I prepare the Directive for publishing?</u>
- 27. <u>Who has the authority to publish Directives on the OSHA web site?</u> What is the process for publishing Directives?
- 28. For the list of hypertext links, why do I have to search for the addresses of the documents I'm referencing?

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- 29. <u>Where are the Directives filed/recorded?</u>
- 30. <u>How do I revise or cancel a Directive?</u>
- 31. Where can I find written instructions on publishing Directives?
- 32. <u>Who can I contact for more help regarding drafting and publishing Directives?</u>

1. Why do I need a Directive?

As a Federal agency, the Occupational Safety and Health Administration (OSHA) provides information about its requirements, policies and procedures to many groups including its staff, customers, stakeholders, partners, and the public. Official statements of OSHA policy or procedure are generally established by and communicated through publication in the Federal Register, the Code of Federal Regulations (CFR), or the OSHA Directives system. Legally binding requirements applicable to parties outside the agency, such as OSHA regulations and standards, and rules of procedure with which parties outside the agency are required to comply, are published in the Federal Register and codified in the CFR.

Statements of new or revised OSHA policy or procedure that represent the official position of the agency, but are not legally binding on parties outside the agency, are generally established by and communicated through the OSHA Directives system. Exceptions to this policy require specific authorization by the Assistant Secretary. Information that does not establish or alter existing OSHA policy may be disseminated either through the Directives system or by using Directorate-specific procedures governing non-policy issuances.

2. What is the difference between an OSHA Directive and an OSHA Non-Policy Issuance?

OSHA publishes Directives (Instructions or Directions) when the information you wish to communicate is to remain in effect for more than one year and:

- Establishes new policy or procedure;
- Amends established policy or procedure;
- Interprets the Occupational Safety and Health Act of 1970;
- Delegates, assigns, or changes authority or responsibility;
- Establishes or changes organizational structure;
- Revises or cancels another OSHA Directive; or
- Establishes a recurring report or reporting format.

OSHA publishes Notices to communicate short-term policy and procedure pronouncements that are not to remain in effect for more than one year.

All other written and electronic materials issued by OSHA are Non-Policy Issuances (NPIs). NPIs include letters of interpretation, fact sheets, press kits, publications, health bulletins, e-mails, and routine correspondence. NPIs have to be consistent with all current OSHA policy. They are issued by OSHA Directorates and Offices using Directorate-level procedures for clearing and approval, and they concern matters within Directorates and Offices' delegated authority.

3. <u>Are there different kinds of Directives? What is the difference between an OSHA Instruction,</u> <u>Notice, and Direction? What type of Directive do I need to publish?</u>

There are five types of OSHA Directives. Consult ADM 8-0.3, Chapter 1, paragraph XII, for more detail.

<u>Instructions</u>. These are long-term policy and procedural pronouncements. Instructions also may be issued as Manuals.

<u>Notices</u>. These are short-term policy and procedural pronouncements that are expected to remain in effect for one year or less. They may transmit informational materials, but may not amend an Instruction or Direction.

<u>Directions</u>. These are policy and procedural pronouncements that are issued on a fast track to take effect quickly, in response to an urgent and immediate operational matter. They may remain in effect for up to 12 months. OSHA Directions have different formatting and clearance requirements than those for Instructions and Notices.

<u>Regional Instructions</u>. These are long-term policy and procedural pronouncements that apply only within the originating Region or office.

<u>Regional Notices</u>. These are short-term policy and procedural pronouncements that are expected to remain in effect for one year or less and that apply only within the originating Region or office.

<u>Supplementary Guidance</u>. Supplementary, or Interpretive, guidance is a category of non-policy issuance. It is usually prepared in response to a request for clarification or direction from an OSHA field office, a State Plan program, or a regulated entity. Supplementary Guidance clarifies or more clearly articulates Agency policy as published in the CFR, Federal Register, and /or OSHA Directives System. It must be issued in accordance with OSHA Instruction ADM 8-0.4.

4. Which software do I need to use for creating a Directive? Is the font face specified?

OSHA is currently using Microsoft Word as the standard software for creating Directives. All the Tools on the Directives website will be updated to provide assistance in creating Microsoft Word documents and will replace earlier WordPerfect Tools.

There is no specified font face to be used for writing directives, but Times New Roman 12 pt and Arial 11pt fonts are recommended.

5. When can I publish a Directive as a manual?

Instructions may be issued as manuals if: 1) they are 20 or more printed pages; or 2) the program official justifies the issuance of the instruction as a manual and the OSHA Directive Officer approves. A manual should be consistent with the outline requirements for Directives and its contents need to be organized into chapters with titles that clearly convey the main idea.

6. What are the mandatory sections of the Directive?

There are six main parts to a Directive; they appear in the following order:

Masthead.

- <u>Abstract</u>. The abstract is a summary of the Directive. It is preceded by a masthead.
- <u>Table of Contents</u>.
- <u>Body of the Directive.</u> It includes Mandatory Paragraphs and Optional Paragraphs. The Mandatory Paragraphs provide information common to all Directives. You may include Optional Paragraphs to provide information related only to the specific Directive.
- <u>Appendices</u>. Appendices are optional; you may use them to provide information in great detail on a subject in the Directive. Appendices often list definitions and explain or illustrate technical subjects.
- <u>Index</u>. An Index is required for longer Directives. It is a cross-reference subject listing providing reference to the pages in the Directive where the reader can find specific subject references.

7. What is a masthead?

The <u>masthead</u>, which precedes the abstract, is the header that is used on all Directives. <u>Templates</u> provide formats for appropriate mastheads for notices, instructions, or directions. Consult with your Directives Officer or Regional Directives Liaison to get a Directive number and subject, and with OMSO for an effective date. Regions add regional identifiers for instructions and notices.

8. What do I include in the abstract?

The Abstract is a one- or two-page summary of the Directive's contents that will be hyperlinked to the body of the Directive. The paragraphs in the Abstract do not need to be numbered and the paragraph headings do not need to be underlined (See ADM 8-0.3 for an example of an Abstract). The paragraphs you must include in the Abstract are:

- **Purpose:** Describe why the Directive is being issued and to what it pertains (policy, procedure, guidelines, etc.). This paragraph should be three or fewer sentences.
- **Scope:** Describe to whom the Directive pertains, and whether it applies only to headquarter offices or OSHA-wide. List the job titles, positions, or other defining characteristics of those impacted by the Directive. Omit this paragraph for Regional Directives.
- **References:** Provide title, number, and date for up to five related Directives, standards, regulations, publications, or other external documents such as Office of Management and Budget (OMB) circulars or American National Standards Institute (ANSI) standards.
- **Cancellation:** Use for Notices or Directions that cancel another Directive. Identify by title and number all Directives cancelled by your new Directive.
- **Suspension:** Use only for Directions that suspend another Directive. Identify by title and number all Directives suspended by your new Direction.
- **Expiration Date:** Use only for Notices and Directions. They expire after one year, unless you list another date. Include the expiration date: month, date, and year.
- **State Plan Impact:** Explain whether states must adopt a regulation, take action, respond with information, or simply consider how the Directive impacts their operations. Consult with the Directorate of Cooperative and State Programs to determine whether the draft Directive constitutes a federal program change and, if so, ensure that language about the change is correct.

- **Action offices:** List the offices that must take action in response to the Directive.
- **Originating Office:** Name the office that originated the Directive.
- **Contact:** List an office to contact for more information about the Directive, ensuring that the organizational level of the contact is the Office level or below. Avoid using an employee's name.
- **Authority statement:** Fill in the name of the authorizing official and list his or her title.
- **Executive Summary:** Write a short summary of the Directive's contents and its most important features.
- **Significant Changes:** Use this paragraph for Directives that revise the previous version of the same Directive. List the major changes introduced by the new Directive and provide the title and effective date of the previous version.

Information stated in the Abstract may have to be repeated in the body of the directive.

9. <u>Are there any templates I can use?</u>

OMSO has created several templates for use in all Agency directives. These templates have two parts, the masthead and the Abstract, and are designed as an easy method of gathering together the key information of and about a Directive. Once the information is inserted into the document, it can be freely edited, although you should never alter the template itself. Due to the limitations of the Microsoft Word application, each element of the template may be no more than approximately 50 words in length. If you cannot complete the item in 50 words, complete it after the template is converted into the Abstract.

- A. <u>Types of Templates</u>. Each type of Directive has an appropriate template. Templates may be obtained from the Directives Officer by disk or e-mail, or <u>downloaded</u> from the Directorate of Administrative Programs (DAP) web page. (http://omds.osha.gov/directorates/dap/directivetools.html)
- B. <u>Template Items</u>. Templates consist of individual items, which may vary from template to template. Several of the items may or may not be used, depending on the type of directive you are writing. If you are not using any items on a template, simply select any uncompleted paragraph headings on the abstract and delete them after closing or completing the template. Also check and make sure you completed all the desired wording. See ADM 8-0.3, Chapter 2, for more information.

10. How do I download a template for a Directive/clearance form?

To download a template or form go to the DAP Directives Tools web page:

http://omds.osha.gov/directorates/dap/directivetools.html

Select an appropriate template or form by clicking on the link (contact the Directives Officer if you need assistance in template/form selection). Choose 'Save File' and save the template/form in a folder of your choice. Templates may be used more than once for creating Directives.

To access a template, open the folder you saved it in and double-click on the template. Microsoft Word will open the template as a new document. When completed, save your document under a new name so that you don't alter the original template and it is available for future use. Although it is advisable to complete the abstract before writing the body of the directive, the template (abstract) can be updated or completed later during the writing process.

11. What are the mandatory paragraphs in the body of the Directive?

Some of the mandatory paragraphs will be elaborations of items in the <u>Abstract</u>. Additional paragraphs are also required of all Instructions and Notices, per ADM 8-0.3.

- A. Paragraphs that are mandatory for the body of all Directives:
 - **Purpose:** As in the Abstract, this paragraph describes why the Directive is being issued and to what it pertains (policy, procedure, guidelines, etc.). It may be the same purpose statement as that used in the Abstract, or longer if appropriate.
 - **Scope:** Use the Scope paragraph from the Abstract.
 - Action Information: List the responsible office (the office with responsibility for the functions covered by the Directive); the action offices (the offices that must take action in response to the Directive); and information offices (offices that need to be notified about the new Directive but are not directly affected by it). See page 2-5 of ADM 8-0.3 for more details about action information.
 - State Plan Impact: Explain whether states must adopt the regulation, take action, respond with information, or consider how the Directive impacts their operations. Consult with the Directorate of Cooperative and State Programs to determine whether this constitutes a federal program change and, if so, to ensure that language about the change is correct. Include the implementation deadline.
- B. If your Directive cancels, suspends, refers to, or makes significant changes to another Directive; expires on a given date; or uses terms that require definition, the following paragraphs are also mandatory:
 - **Cancellation:** Use the Cancellation paragraph from the Abstract.
 - **Suspension:** Use the Suspension paragraph from the Abstract. Directions are the only type of Directives that can suspend other Directives.
 - **Reference:** Use the Reference paragraph from the Abstract. You may add information in this paragraph about locating the referenced documents if useful.
 - **Significant Changes:** Use this paragraph for Directives that revise the previous version of the same Directive. List the major changes made in the new Directive, and provide the title and effective date of the previous version. Provide enough detail about each change to explain its significance, and specify the paragraph numbers of the previous version that have been changed.
 - **Expiration Date:** Include the expiration date (month, date, and year) for Directives that will expire. Notices and Directions expire after one year, unless you list another date.
 - **Definitions:** Use this paragraph when the Directive uses technical terms or complex language. You may list definitions in an appendix or chapter instead, if the list is long.

Once you have completed these paragraphs, you may supply any other relevant paragraphs such as background information, a list of authorities, or details about the Directive's requirements. Select paragraph headings that will help the reader understand the main points. You can find additional information regarding mandatory and optional paragraphs in ADM 8-0.3, Chapter 2, paragraph VI.

12. If a standard paragraph is addressed in the Abstract, do I still need to include it in the body of the Directive?

Yes. The Abstract provides a quick one-page summary of the purpose and relevance of a Directive. That is why it is important that entries be specific, informative, and concise. However, the Abstract is not part of the Directive proper. Additionally, for many of the standard paragraphs, the Abstract cannot fully detail or explain the effects of the Directive.

13. <u>Is there a rule for outlining/numbering the paragraphs?</u>

After completing the Abstract, but before writing the directive proper, you should set Microsoft Word in outline mode. From the **View** pull-down menu select **Outline** and then choose **Bullets** & **Numbering.../Outline numbered** from the **Format** pull-down menu. Select the **Outline** and click **OK** button. If you do not find the outline presented below, select a similar one, click **Customize** and specify numbering for each level of text. (Note: the number of levels will vary depending on the complexity of your directive.)

For chapters, appendices and the index, type in the appropriate words in the **Number Format** window. Click **More** and in the extended menu in the **Link level to style** window enter **Heading 1** for level 1, **Heading 2** for level 2, and **Heading 3** for level 3. These three levels will be included in the table of contents. Specify numbering for level 4 without assigning heading style. Levels 5 & 6 (marked as heading styles 4 & 5) can be assigned to the appendices and index that you want to include in the ToC. Click **OK**.

The selected outline should be numbered:

Level 1:	Chapter 1		
Level 2:	I.		
Level 3:		A.	
Level 4:			1.
Level 5:	Appendix A		
Level 6:	Index (none)		

Directives usually will not require numbered paragraphs below the fourth level. Paragraphs below the fourth level must be equally indented, but may be designated, at the writer's discretion, using numbers, bullets, or no designation at all.

As you begin a new paragraph, select a heading style (Heading 1 for Chapter titles, Heading 2 for main paragraph headings etc.) under **Format/Style** and Microsoft Word will automatically insert appropriate number. Once heading style is assigned, you can use **TAB** and **Backspace** keys to switch between levels and heading styles.

14. <u>Is there a rule for numbering pages?</u>

Each part of the Directive, e.g. Abstract, Table of Contents, body of text, Appendices, and Index should have its own page numbering. Number format for each section should be:

Abstract Table of Contents Body of Text (chapter number-page number) Appendices (appendix number-page number) Index Abstract-1, Abstract-2 i, ii, iii, iv,... 1-1, 1-2,...,2-1,... A-1, A-2,..., B-1,... (numbering not required) To restart page numbering for each section, insert a section break where you want to restart page numbering: from the **Insert** pull-down menu select **Break.../Section break types: next page**. Click in the section where you want to restart page numbering. On the **Insert** menu click **Page Number/Format**. In the **Number format** box click the format you want (select **Include Chapter number** for body of text and appendixes); in the **Start at** box enter **1**. To insert the word 'Abstract' with page numbers, on the **View** menu click **Header and Footer**. Move to the appropriate section of the document, make sure **Same as Previous** on toolbar is NOT selected. Type in an appropriate word.

15. Where do I insert figures and graphics?

You may include figures and graphics when they help illustrate the Directive's contents. Place them in the Directive after each paragraph in which they are first mentioned. You may create graphics as external files with a hypertext link to minimize the time involved in downloading the Directive file.

16. <u>How do I create a table of contents?</u>

Directives in which the body of text is three or more pages long must have a Table of Contents (ToC). The ToC should include chapters (including appendices and the index) and the first two levels of paragraphs (and the third level if useful). All chapters and major paragraph headings on the published HTML copy will be hypertext linked to allow the electronic user to quickly move to and from key portions of the document. Additional items in the ToC may be hypertext linked when those links will aid the reader to access key portions of the Directive.

To create a ToC, make sure that you have applied heading styles to chapter titles, paragraph headings (also appendices and the index, if applicable) you want to include in the ToC. Click where you want to insert the ToC. On the **Insert** menu click **Index and Tables**, and then click the **Table of Contents**. In the **Formats** window choose **From Template**, and in **Show Levels** enter **3** (or **5** if you have appendices and an index). Click **OK**.

17. <u>How do I create an index?</u>

Directives in which the body of text is three or more pages long must have an Index. The Index will be hypertext linked to the body of the Directive. To create an Index, first create a concordance file. This will allow the program to automatically mark words and phrases to be included in the Index. For detail on creating a concordance file, marking index entries and creating an index, refer to the Microsoft Word Help.

18. How do I number the Directives?

You must consult with the Directives Officer, or Regional equivalent, to determine the appropriate alphanumerical designation for a Directive. Consult ADM 8-0.3, Chapter 4 for more details in this regard.

19. What is the clearance/approval process?

You should informally circulate drafts, reports, and other materials relating to a directive with affected OSHA organizations and the Directives Officer (OMSO) before initiating the formal

clearance process. A Directorate or Office head, or Regional Administrator typically initiates the formal clearance process. For Instructions and Notices, fill out appropriate <u>clearance forms</u> and email them with the Directive to the listed Clearance Officials. If necessary provide hard copies. Note the date you distributed the Directive and when the deadline for comments will be (at least 15 working days after distribution).

For Directions email the Directive to Clearance Officials and schedule a Clearance Conference to discuss questions and issues. Clearance Officials have 5 working days from the distribution of the Directive to provide comments.

You must review and consider all comments and suggestions for changes, and revise the draft directive to address them, as appropriate. You must also maintain a file of all comments and the changes made in response to them. Significant issues or disagreements may need to be resolved through discussions or meetings. You must re-clear a draft Directive whenever significant changes are made as a result of the initial clearance process. To facilitate re-clearance, it is important to indicate where significant changes have occurred. For details on clearance procedures and offices refer to ADM 8-0.3, Chapter 3; ADM 8-0.3 supersedes any previous Directives describing clearance process.

When the clearance process is complete, you must send to the Directives Officer (OMSO) a Directives package that includes paper and diskette copies of the final Directive, the transmittal memo, all clearance forms, any comments or other materials received from Clearance Officials, and other relevant background material. In addition, you must prepare a transmittal memorandum from the Program Director to the appropriate approving official.

The memorandum should:

- Request the signature of the Assistant Secretary or OSHA Administrative Officer, as appropriate;
- Explain the purpose and main features of the Directive;
- List the advantages and the risks for the Agency associated with issuing the new Directive; and
- Outline controversial comments made during the clearance and explain why comments were not adopted, if applicable.

20. How long is the process? Can I accelerate it?

Normally, you should allow at least 15 working days for Clearance Officers to concur or comment. Consult with the OSHA Directives Officer in the event you desire shorter clearance period. Regional Offices may need additional time to respond if the clearance form and draft directives are not sent electronically to the Regional Administrators.

21. <u>Who are the mandatory clearance officials? To which offices do I need to send directives for clearance?</u>

The list below contains the names of all mandatory clearance offices within OSHA and the SOL. You must determine which non-mandatory offices of OSHA have an interest in the subject and include them. Other clearance offices may include DOL, OMB, or other Federal agencies, and OSHA stakeholders who may have an interest in the subject of the Directive, and other interested parties you wish to consult.

- The OSHA Labor-Management Relations Officer, or regional equivalent, and the OSHA Directives Officer, or regional equivalent must clear all Directives.
- All Directives originating in the National Office must be transmitted to and cleared by all Program Directors.
- The Director, Directorate of Cooperative and State Programs, will approve appropriate language for all Federal Program Change paragraphs.
- Directives affecting field operations must be transmitted to and cleared by Regional Administrators.
- Regional Directives (which affect only the offices within a specific Region) must be cleared by the Regional Administrator, affected Assistant Regional Administrators, affected Area Office Directors, the National Office Directorates and freestanding Offices responsible for the functions covered by the directive, the OSHA Directives Officer, and any other organization whose activities or functions are affected by the Directives.

22. Which form do I need for clearance? How do I download it?

From the 'Directives Tools' web page <u>download</u> the OSHA 201 to send to the National Office and the OSHA 202 to send to Regional Offices. Complete items 1 through 7. For item 3 of OSHA 201 or 202, list the Clearance Officials who will receive a copy of the Directive. These should be the same Officials you consulted during informal clearance.

23. Do I have to do an OSHA 201/OSHA 202 whenever I ask anyone to comment on a draft?

No. You should informally consult with interested parties (usually OSHA offices, state and consultation partners, and others selected by the originator) during the development of the draft and produce a draft that reflects some degree of consensus among you and the interested parties. You should then complete an OSHA 201 (or regional equivalent) and circulate the final draft for comments, consider the comments received and adopt, modify or reject them. You should seek the concurrence of the commenter when you modify or reject the comments. If the comments have a major impact on the Directive, the Directive should be re-cleared on another OSHA 201.

24. What do I do when the clearance officials do not return the clearance sheet?

As the deadline for clearance approaches, you should contact officials who have not responded and ask whether they plan to concur. If they miss the deadline, ask your Program Director to negotiate an extension or discuss their concerns with them. If the Program Director and Clearance Officials are unable to resolve the issue, the Program Director will schedule a meeting with the Deputy Assistant Secretary. Absent resolution at this level, the Assistant Secretary will decide whether to issue the Directive as is, revise it, or defer action.

25. <u>Who has the approval/signatory authority?</u>

- **Clearance Officers** review drafts and respond to requests for comments from originators within the specified time period.
- **Originators** revise the Directive as necessary in accordance with comments received to obtain full clearance and submit the final Directive in electronic and paper format for signature to the Directives Officer or the regional Directives Liaison Officer.

- **Directives Liaison Officers** ensure that all Directives originating under their jurisdiction are prepared properly. They submit Directives to the Regional Administrator for signature, and forward an electronic copy to the Directives Officer.
- **Regional Administrators** sign regional Directives for their respective regions and file a paper copy for record keeping purposes.
- **Directives Officer** ensures that all Directives are properly prepared and cleared and submits national Directives for signature.
- Administrative Programs Director signs national Directives dealing with administrative subjects.
- Assistant Secretary or Deputy sign national Directives or delegate authority to subordinate managers. They approve the issuance of OSHA Directions.

26. <u>How do I prepare the Directive for publishing?</u>

Following the clearance of a Directive, send to your Directives Liaison Officer a Directives package that includes paper and diskette copies of the final Directive, the transmittal memo, clearance forms, any comments or other materials received from Clearance Officials, and other relevant background material.

The Directive Liaison Officer submits to the Directives Officer:

- Completed clearance forms
- Final copy of the Directive in an electronic format (diskette or e-mail) using the word processor's hypertext capabilities to mark terms and generate the Table of Contents and Index, as well as a list of applicable terms and their location in the text of the Directive, including manuals, for hypertext links to other specified points in the Directive or to other on-line documents.
- The Directive in paper form with letterhead appropriate for signature by the Assistant Secretary or other approving official. Regional Directives should already have been signed by the Regional Administrator and filed appropriately within the region.

27. <u>Who has the authority to publish Directives on the OSHA web site? What is the process for publishing directives?</u>

Directives that introduce new or changed policy or procedure have to be cleared during the clearance process as required by ADM 8-0.2, ADM 8-0.3, ADM 8-0.4, and PUB 8.4A. Directors of Directorates and Free-Standing Offices, and Regional Administrators are responsible for clearance of all materials which will appear on the OSHA website. Once the Directive is cleared and signed by the approving official, the Directive Liaison Officer submits the electronic copy (see Q24 above) to the Directives Officer who contacts the OSHA Webmaster to request web publication.

28. <u>For the list of hypertext links, why do I have to search for the addresses of the documents I'm</u> <u>referencing?</u>

Although in most cases the destination specified is unique and easy to find (often another directive), in those cases where it is not, it would be very difficult for the person actually converting the Directive to electronic format to track backwards and find you to determine exactly what site or page you meant. The overall burden of locating these addresses (Universal

Resource Locators or URLs) should be relatively small. The URL for any site is displayed in the Location box of the Web browser.

29. <u>Where are the directives filed/recorded?</u>

- **The OSHA Directives Officer**, OMSO, maintains a historical Directive file in paper media on all current and canceled national Directives. The paper Directive file includes clearance forms and other related documentation.
- **Regional Directives Liaison Officers** maintain a paper Directive file on all current and canceled Directives issued by their region, including clearance forms and all related documents, both formal and informal, from the drafting process.
- **Originating offices** maintain the paper Directive development file including a final version and all related documents, both formal and informal, from the drafting process. They also maintain a final word processing version of the Directive for use in future revisions.
- The OSHA Webmaster maintains in electronic form all current and canceled national and regional Directives. The Webmaster also maintains on the OSHA website the most recent version of each Directive that has been published on the Internet.

30. <u>How do I revise or cancel a Directive?</u>

There are three ways to revise or cancel a Directive:

- Cancel the former Directive through the cancellation paragraph of a new or revised Instruction or Notice;
- Issue a Direction that cancels or suspends the former Directive; or
- Use a Notice created for the sole purpose of canceling a Directive that will not be superseded by another Directive.

31. Where can I find written instructions on publishing directives?

OSHA's "New" Directives System was instituted in December 2000 with the issuance of four Directives that together form this "new system". Instructions ADM 8-0.2, ADM 8-0.3 and ADM 8-0.4 provide a comprehensive framework of guidance and direction to ensure the effective management and communication of OSHA policies and procedures, interpretive guidance, and other materials. ADM 1-0.20 provides specific guidance related to publishing such materials on the OSHA Internet and Intranet.

Together these Instructions:

- stress the policy nature and implications of Directives and the Directives clearance process and encourage internal Agency dialogue on such matters;
- clarify Directives review and clearance responsibilities;
- establish all OSHA Program Directors (Directors of Directorates and free-standing Offices) as mandatory clearance officials;
- require that originators provide to clearance officials all policy and other background information appropriate to their review;
- require that originators obtain and appropriately consider critical policy and other issues in the development and review of proposed directives;
- require that clearance officials carefully consider the broad policy implications of proposed Directives;
- establish a 15-day time frame for normal Directives review and clearance;

- stipulate a process for the resolution of disagreements or slowdowns in Directives clearance;
- provide for Assistant Secretary approval of case-by-case exceptions;
- replace the Interim Directive with a new vehicle for expedited (5-day) clearance of policy material, the OSHA Direction (DIR); and
- fix responsibility for the management, clearance, and release of non-policy issuances (NPIs) by OSHA Directorates, Regions, and Offices.

<u>ADM 8-0.2, OSHA Policy Issuances</u> clarifies and codifies OSHA's policy covering the issuance of new or revised policies or procedures, emphasizing the need for policy to be communicated through the Code of Federal Regulations (CFR), the Federal Register (FR), or the Directives system. It provides that OSHA Directives, together with Agency publication of materials in the CFR and FR, serve as the public and legally responsive statements of Agency policy and procedure, and help ensure internal Agency consistency.

<u>ADM 8-0.3, OSHA Directives System</u> provides process and procedural guidance for drafting, clearing and issuing OSHA Directives. It specifies the types, mandatory elements, timeframes, and other details for OSHA Directives.

<u>ADM 8-0.4, OSHA Non-Policy Issuances</u> establishes the Agency's system for managing nonpolicy issuances (NPIs), including such supplementary guidance materials as its letters of interpretation, and other non-policy statements issued by the Agency.

<u>ADM 1-0.20</u>, Internet Policies and Procedures establishes that the Agency will post to its and the Department of Labor's several websites only materials that have been cleared for issuance in accordance with the directives system instructions.

Each of these Instructions is available on the OSHA web page: http://www.osha.gov/pls/oshaweb/owasrch.search_form?p_doc_type=DIRECTIVES&p_toc_leve l=0&p_keyvalue=

32. Who can I contact for more help regarding drafting and publishing directives?

You may direct questions regarding the Directives process to the Directives Officer at the Office of Management Systems and Organization (x32002).